United States Court of Appeals for the Second Circuit



SUPPLEMENTAL APPENDIX

ORIGINAL 75-7122

UNITED STATES COURT OF APPEALS

for the

SECOND CIRCUIT

DANIEL FRIEDLANDER, ISADORE JACOBS, HARRY RONIS, and STANLEY WEINREB on behalf of themselves, and all other persons similarly situated,

Appellants,

v

JOSEPH CIMINO, M.D., individually and as Commissioner of the Department of Health of the City of New York; the Board of Health of the City of New York; GORDON CHASE, individually and as Administrator of the Health Services Administration, and the Health Services Administration; HOLLIS S. INGRAHAM, M.D., individually and as Commissioner of the Department of Health of the State of New York and the Department of Health of the State of New York; the Public Health Council of the Department of Health of the State of New York; CASPER WEINBERGER, individually and as Secretary of the Department of Health, Education, and Welfare of the United States of America and the Department of Health, Education, and Welfare of the United States of America,

Appellees.

ON APPEAL FROM AN ORDER OF THE UNITED STATES DISTRICT
COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

SUPPLEMENTARY APPENDIX

ROTHBLATT, ROTHBLATT, SEIJAS & PESKIN
Attorneys for Appellants
232 West End Avenue, New York, N. Y. 10023

HON. PAUL CURRAN
United States Attorney
United States Courthouse, Foley Square, New York, N. Y.

HON. LOUIS LEFKOWITZ

Attorney General of the State of New York

2 World Trade Center, New York, N. Y.

W. BERNARD RICHLAND, ESQ.
Corporation Counsel of the City of New York
Municipal Building, New York, N. Y.

(4653)

PAGINATION AS IN ORIGINAL COPY

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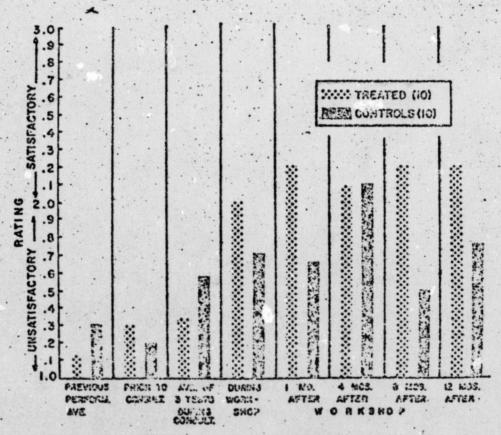


Figure 1-Effect of training on performance in clinical bacteriology-Group L.

SA-2

EXHIBIT 3

Table 1. Performance tests in hacteriology, serology, and clinical chemistry of clinical laboratories, New York City, 1960-64

Type of laboratory and date	Bacteriology			Serology		Clinical chemistry			
	Number	Unsatisfactory		Number	Unsatisfactory .		Number	Unsatisfactory	
	tested	Number	Percent	tested	Number	Percent	tested	Number	Percent
Proprietary hospital:								S	
1960-62	31	23	84	22	3	14.0	35	19	
1963	! ::1	- 14	45	46	14	21.7	69	17	51
1 754	49	19	39	39		10.0	68	17	25
Voluntary hospital:	1					10.0	UO.		2.
1960-62	60	30 1	65	55	5	9. 0	68	22	32
1963	25	1 . 7	28	. 95	9	9.5	120	16	13
1964	51	26	- 45	41	8	18.0	66	10	
Commercial:	1				" !	100	. 6.,	10	13
1960-62	. 57	60	. 80	120	21	18.0	149	57	38
1963	30		73	144	20	14.0	195	32	
1964	50	2	32	69	13	19.0	1000	18	18

Table 2 Dans

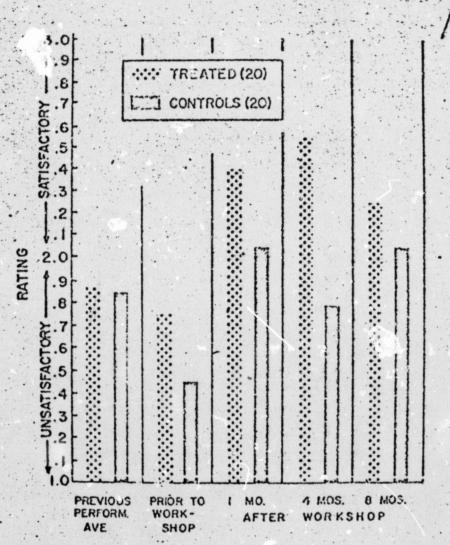


Figure 2-Effect of training on performance in clinical bacteriology-Group II.

EXHIBIT TO SYLVIA BLATT'S AFFIDAVIT

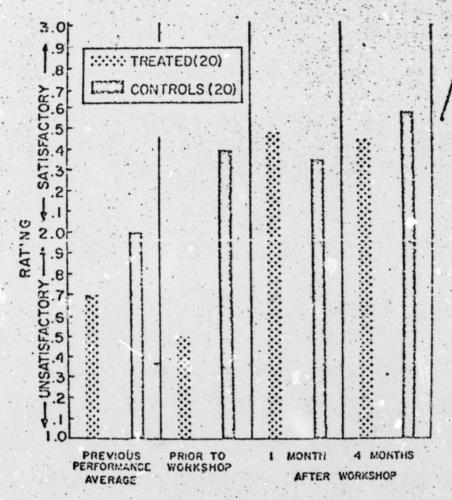


Figure 3-Effect of training on performance in clinical bacteriology-Group III.

OCTOBER, 1970

249

EXHIBIT 5

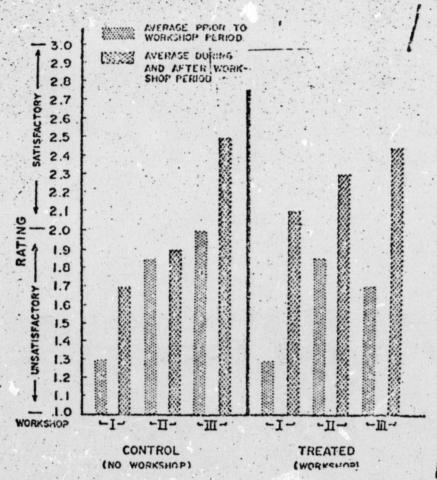


Figure 4-Comparison of average results of proficiency tests-hacteriology.

7351595

The City of New York-Department of Health-Bureau of Laboratories
DIVISION OF LABORATORY IMPROVEMENT
455 First Avanue, New York, N.Y. 10016

1.11 14 97

REPORT OF FINDINGS OF PERFORMANCE TESTS FOR CHEMISTRY AND SYPHILIS SEROLOGY ADDRESS 2488 GRAND CONCOURTE NAME OF LABORATORY FRIEDLANDER Y IA GNOSTIC H. D. FINDINGS MEIHOD SPECIMEN NO. YDRE. Pas 1: 2 POS UNDIWIED A Pos 1:14 GRECIMENS CLOUDY WITH STETERIAL CONTAMINATION TESTS PER-DEMED BY ABOVE F. NDINGS OF PERFORM PERSON IN CHARGE APORATORY DIRECTOR

SIGNATURE OF HEALTH DEPARTMENT EXAMINER

NEW YORK CITY DEPARTMENT OF HEALTH
BUREAU OF LABORATORIES
DIVISION OF LABORATORY IMPROVEMENT
455 FIRST AVENUE, NEW YORK, N.Y. 10016

SYPHILIS SEROLOGY PROFICIENCY TEST REPORT

LAB. NO. 97

SERIES 73STS25

DATE June 1973

: . IP LABORATURY EVALUATION IS:

SATISFACTORY

UNSATISFACTORY

YOUR RESULTS

REFERENCE LABORATORY RESULTS

imen A P.o. 1.2 Reactive 1:1

o corner B Per unaileted Non-Reactive

recimen c Por 1:16. Reactive Undiluted 1:8

Specimen D Pos 1'4 Reactive 1:2

Specimen E Therity Por T. Non-Reactive

COMMENTS:

wantable Value = + 1 dilution from the reference laboratories' value.

Satisfactory = 80% of laboratory results acceptable.

Unsatisfactory = Less than 80% of laboratory results acceptable.

340-4

EXHIBIT TO ROSE BEPMAN'S AFFIDAVIT NEW YORK CITY DEPARTMENT OF HEALTH BUREAU OF LABORATORIES DIVISION OF LAEORATORY IMPROVEMENT 455 FIRST AVENUE, NEW YORK, N.Y. 10016 Date: / / 73 * De Daniel & Fredender Dir 7 rescander Ding. Lab. 2488 Grand Consource + Brond, 741-10458 + Dear DI. Frederice. It has come to our attention that your laboratory performed unsatisfactorily on the most recent proficiency test in Syphilis Serology, series 73 St 25. You are strongly unged to review your procedures and techniques in Syphilis Serology. Would you please submit the plans you intend to institute to bring your performance in this specialty within the acceptable limits. You are advised that continued poor performance in Syphilis Serology is a basis for withdrawal of certification to perform permarital tests. Very truly yours, Sylow-Blow Sylvia Blatt Assistant Director DLI #7334 SA-9

FRIEDLANDER DIAGNOSTIC LABORATORY

WAGNER BUILDING

2488 GRAND CONCOURSE

BRONY, N. Y. 10458

TEL 298-6837

July 3, 1973

Miss Sylvia Blatt Ass't. Dir. Bureau of Laboratories
Division of Lab. Improvement
NYC Dept. of Health
455 First Avenue
New York, NY 10016

Dear Miss Blatt:

I am writing to you about the Unsatisfactory evaluation in Syphilis Serology series 73 STS 25.

The specimens I received on June 14th last were dated June 7, 1975 and were grossly contaminated with bacteria, a fact which I noted on my report. As you know, the Health Code forbids the acceptance by laboratories of contaminated specimens. Since I did perform the tests required, I want you to know that my control sera: 1:8, 1:2 and Negative checked out perfectly, as they have prior to the performance test and since. My test results of positive sera were I dilution titer higher but still within acceptable range. The so called deficiencies were in the negative sers, wich I reported as positite undiluted and plus/- respectively. "Il of these findings were the reult of your contaminated sera.

Very truly yours,



DEPT. OF HEALTH PERMIT 30,030



DEPARTMENT OF HEALTH
BUREAU OF LABORATORIES
DIVISION OF LABORATORY IMPROVEMENT
455 FIRST AVENUE, NEW YORK, N. Y. 10016
Telephone: 340-4452

July 10, 1973

Mr. Daniel E. riediander Director Friedlander Diagnostic Laboratory 2488 Grand Concourse Bronx, New York 10458

Dear Mr. Friedlander:

SB/oc

Thank you for your letter of July 3, 1973 in reference to your proficiency test in syphilis serology, series 73STS25.

You did note, on the proficiency test report, that the specimens were cloudy with bacterial contamination.

Therefore, we are disregarding this test result for your laboratory.

We are sorry for this inconvenience.

Very truly yours,

Sylvia Blatt

Assistant Director

EXHIBIT TO ROSE BERMAN'S AFFIDAVIT

Assert Land Control of the Control o				
Patient (Please Print or Type)	Age	Sex	Race	E.D.
Address	(16/240)	Boro		Zon
BLOOD TYPING TEST - D	ate			C1476
Number of This Pregnancy	Stillbirths	□ No	Erythrol Ves	lastosi
Blood Transfusions: Number	Reactions _	i correct	The same	11143
Last Health Dep't. Rh Test: Date	La Nu	b mber	100	
Is Specimen from Husband Yes No If Yes, enter: Wife's		inder		Lab. No
IMPORTANT: DO NOT WRITE IN THE RESULT—See Other Side	HIS BOX			1.049
Blood Group Rh Type	建筑机			
Antibodies	567.78E			
Dr. (Please I wat	or Type)	.,		
Address		Boro	Ze	one

MEDICAL ASSISTANCE FROGRAM 330 West 34th Street New York, N.Y. 10001

DEPARTMENT OF HEALTH

DEPARTMENT OF SCCIAL SERVICES

TO: Podiatrists

DATE: August 21, 1972

Subject: LABORATORY SERVICES PERFORMED BY PODIATRISTS

Podiatry services include provision or ordering of laboratory tests that are related to the legal scope of podiatry practice and that are necessary for the diagnosis or treatment by the podiatrist of a condition of the foot.

Effective September 1, 1972, a podiatrist may perform the laboratory tests listed below, in his office, for his own patients only. Billing for these tests will be on Form W-303G, "Invoice For Doctor's Services."

Code No.	Procedure	. Value
L112	Hemoglobin determination	1.30
L113	White cell count	1.60
L114	White cell count, differential	1.60
L115	Complete blood count	4.00
L146	Hematocrit (packed cell volume or PCV)	1.36
L194	Sedimentation rate .	2.00
L577	Routine chemical urinalysis, qualitative (sugar, protein, acetone, etc.)	1.00
L578	Routine microscopic urinalysis	1.00

Form M-54c p.1 3/7/72

EXHIBIT TO ROSE BERMAN'S AFFIDAVIT

All other laboratory procedures required in the practice of podiatry must be performed by a laboratory holding a valid clinical permit in the categories for which payment is requested. Department of Health/Department of Social Services Memorandum, dated March 11, 1971, entitled "Laboratory Billing Procedure" and its addendum of July 14, 1971 entitled "1. Laboratory Billing Procedure and 11. Out-of-State Laboratories" contain instructions regarding referral to such laboratory; this memorandum was distributed to all podiatrists at time of issue.

Tibor Fodor, N.D., N.P.H.

Executive Medical Director

Joseph A. Cimino, N.D., M.P.H. Commissioner of Health

Jule M. Sugarman

Commissioner of Social Services

Form N-54c p.2 8/7/72

EXHIBIT TO ROSE BERMAN'S AFFIDAVIT CLINICAL LABORATORY DIRECTORS OF N.Y.S., INC. 1780 BROADWAY NEW YORK, N. Y. 10019 (212) 581-8730 March 10, 1970 Henry I. Fineberg, M.D. Secretary, Medical Society of the State of New York 750 Third Avenue New York, New York 10017.

Dear Dr.Fineberg:

Attached please find bill in the amount of \$740.50 representing charges made by physicians for laboratory tests. Upon receipt of this amount, we, in turn shall send the refunds to the patients noted. We have recently received correspondence from other patients who have sent us their bills rendered by physicians with laboratory charges. We are presently tracking these down and we shall communicate with you about these also.

Since the Medical Society of the State of New York and some of your affiliated County Medical Societies have consistently opposed legislation to protect the consumer patients, we deem it proper for you to pay this bill. We have telegram you sent to legislators -"The Medical Society of the State of New York strongly opposes enactment of - - in relation to payment of clinical laboratory services. - - - Experience has demonstrated physicians are thus able to provide better service to patients at considerably lower cost because of contract clinical laboratories and better medical care is thereby available to the public at economical cost."

The facts belie your telegrams.

The attached bill consists of a partial list of physicians and their charges to patients for laboratory tests done at: (1) "Contract" labs which give physicians unlimited number of lab tests for unlimited numbers of patients for a pittance monthly fee payable to lab by PHYSICIAN (2) Other economic gimmick labs to which PHYSICIAN also makes payment (3) N.Y.C. Health Department - FREE (taxpayer paid) tests.

Amongst the physicians listed, interestingly, two are former presidents of County Medical Societies, both of whom during their temure wrote to legislators opposing consumer protection legislation for patients, a third was a member of the Executive Committee of a County Medical Society and a fourth is, to best of our knowledge, affiliated with Blue Cross - Blue Shield! !

As you well know, the American Medical Association, your parent organization, has stated publicly and clearly - direct payment of lab fees by PATIENTS to LABORATORY.

Please communicate with me so that we can set a mutually satisfactory appointment to go over all details - charges of physicians, we lab last results with resultant. anxiety to patients, plus additional costs to patients going to other physicians and other labs for repeat tests, "examinations" by physicians consisting of lab tests only etc.etc.

Rese L. Berman

C.C. State Legislators, N.Y.S. Health Dept., N.Y.C. Health Services Administration, N.Y.C. Health Dept., N.Y.S. Education Dept.

> Sent CERTIFIED MAIL - No. 078826 Return Receipt Requested

- -(*) = incorrect lab test results; extra expenses incurred by patient
- 1- Dr.Jerome Flynn 610 West 148 St., N.Y.C. \$10.00 - Vera Bunch
- 2- Dr.Norman Deane 112 East 74 St., N.Y.C. \$98.00 - King Sook Chin
- 3- Dr.Leonard Felder
 20 Fifth Avenue, N.Y.C.
 \$30.00 (*) Margaret Cotter
- 4- Dr.Jack J.Squire 38 East 61 St., N.Y.C. \$10.00 - Con lance Gauthier
- 5- Dr. Joseph Bandes 440 East 62 St., N.Y.C. \$10.00 (*) - Monique French
- 6- Dr.Lawrence Greens
 125-10 Queens Boulevard
 Kew Gardens, Queens, N.Y.
 \$10.00 (*) Susan Stark
- 7- Dr.William P.Clark 183 Beech St., Eastchester, N.Y. \$10.00 - Jean Nerfin
- 8- Dr.Ernest M.Thorn 87-11 Eliot Ave., Rego Park, Queens \$85.00 - Betty Donnenreich
- 9- Dr.Irving Ocko 357 West 55 St., N.Y.C. \$10.00 - Carmel Colaghan
- 10-Dr.Arnold Iam 207 West 106 St., N.Y.C. \$10.00 (*) - Velma Almont
- 11-Dr.Aron D.Ruchocki 3604 Broadway, N.Y.C. \$10.00 - Margaret Brown
- 12-Dr.Alfred Moldavan 1800 Lexington Ave., N.Y.C. \$5.00 - Judy Cubille
- 13-Dr.Milton M.Lowy 1800 Grand Concourse, Bronx \$20.00 (*) - Felix Navarro
- 14-Dr.Seymour L.Halpern
 146 Central Park West, N.Y.C.
 \$40.00 Bessie Lichtenstein
 \$62.00 (*) Charlotte and
 Florence Bernstein

- 15-Dr.Leonard Zweibel 145 West 58 St., N.Y.C. \$10.00 - Ann Hartwell
- 16-Dr.George A.Lustig 1150 Grand Concourse, Bronx \$10.00 - Daniel Frank
- 17-Dr. Irving Graef
 791 Park Avenue, N.Y.C.
 \$65.50 David Lazer
- 18 Dr. ? \$75.00 - A.Lewis
- 19-Dr.Benjamin Sevin 1151 Elder Ave., Bronx 87.00 - Elaine Mason.
- 20-Dr. Seymour Zuckerman 871 Ocean Ave., Brooklyn \$10.00 - Marilyn Friehe
- 21-Dr.Milton C.Kewn 20 Maple Drive, Great Neck, L.I. \$15.00 - Victoria Lownes
- 22-Dr.Cleo J.Froix 40 West 135 St.,N.Y.C. \$25.00 (*) - Jewell Davis
- 23-Dr.Frances J.Loperfido 2205 Wallace Ave., Bronz \$10.00 - Leon Lazarow
- 24-Dr. Joseph F. Atanasio 437 - 77 Street, Brooklyn \$20.00 (*) - Ralph Bonavito
- 25-Dr.Louis Lapid 2 East 93 Street, N.Y.C. \$10.00 - Debbie Schlein
- 26-Dr.Edwin Matlin 220 Stewart Ave., Gerden City, L.I. \$36.00 - Muriel Fialkow
- 27-Dr.Paul Lepore 237 East 116 Street, N.Y.C. \$10.00 - Serafina Serrano
- 28-Dr.Abraham Brookner 800 Grand Concourse, Bronx \$7.00 - Vivian Black
- 29-Dr.Stanley Wittenberg 40 Park Ave., N.Y.C. \$10.00 (*) - Anna Fine

TOTAL - \$740.50

Sent CERTIFIED MAIL -Ne.565976 - Return

Receipt requested CLINICAL LABORATORY DIRECTORS OF N.Y.S., INC.

1780 BROADWAY NEW YORK, N. Y. 10019 (212) 381-8730

April 6, 1970

PREVIOUS BILLS RENDERED - 3/10/70 9740.50

BILLS RENDERED TODAY - 4/6/70 120.00

TOTAL - - \$860.50

Henry I. Fineberg, M.D.
Secretary, Medical Society of the
State of New York
750 Third Avenue
New York, New York 10017

Dear Dr.Finebergs

We wrote to you on March 10,1970 asking for a mutually satisfactory appointment to be made. All we have received from you is TOTAL SILENCE.

Attached please find c.c.of letters sent today to Dr.Josue Corcos, Dr.Louis J. Rosenfeld and Dr.Josenh A. Pincus re lab tests - KINGS COUNTY RESEARCH LABORATORIES - contract lab - unlimited number of lab tests for unlimited number of patients for pittance monthly fee payable to lab by PHYSICIAN. Further bills rendered by other physicians are being worked on also.

It is difficult to understand your sile ce since you were a member of the House of Delegates of the AMERICAN MEDICAL ASSOCIATION which, on July 14,1969 adopted the report of the Judicial Council of the A.M.A. as official policy of the A.M.A., at its convention in N.Y.C. —"that the laboratory, NOT the attending physician, bill and collect from the patient or third party payor for laboratory services." — and re the attending physician — "He is not engaged in a commercial enterprise, however, and any markup, commission, or profit on the services rendered by a laboratory is EXPLOITATION OF THE PATIENT."

Weren't you also an unsuccessful candidate for President of the A.M.A.?

IT DOES APPEAR THAT THE HIPPOCRATIC OATH HAS BECOME THE HYPOCRITIC OATH

Re bills in State Legislature - CONSUMER PROTECTION BILLS -

A.274 (Cal.No.1014) - S. 1975 (GENERAL LAWS COMMITTEE)

A.276 (EDUCATION COMM.) - 3. 1966 (RDUCATION COMM.)

the combination of LOBBYTSTS combined to fight for continuation of EXPLOITATION of the people the patients - is indeed the FARCE OF THE CENTURY -

Former Assembly Speaker Joseph CARLING - KINGS COUNTY RESEARCH LABS. LOBBYIST

EXPLOITER PICKPOCKETS UNITED WITH VEHICLE FOR PICKPOCKETS.

You have money for lobbyist to fight against the PEOPLE, then you have money for making restitution to the exploited PEOPLE. When shall we hear from you? We have no hesitancy in releasing the names of the physicians to the public.

C.C. State Legislators, N.Y.S.Health Dept., N.Y.C.Health Services Administration, N.Y.C.Health Dept., N.Y.S.Education Dept.

SA-17

Sincerely,

Fose f. Bluenau

Rose L.Berman

President

EXHIBIT TO ROSE BERMAN'S AFFIDAVIT.

CLINICAL LABORATORY DIRECTORS OF N.Y.S., INC.

1780 BROADWAY

April 6,1970

Dr.Louis J.Rosenfeld (and Mrs.Eliz.Rosenfeld)
55 East 9 Street
New York, New York 10003

Re: Mrs.Rhoda Goldman

Dear Dr.Rosenfeld:

Last Wednesday I received Mrs.Rosenfeld's note, postmarked March 16,1970, obviously held up by mail strike, re Mrs.Goldman's laboratory tests. I spoke with your wife on the telephone at which time she advised me (3/12/70) that she was sending me the information, that the laboratory which performed the tests was the Kings County Research Laboratories and that all patients in your office have the same set of tests performed.

Mrs. Goldman has turned over to us the bill you rendered to her, a total of \$212.80 for her ONE visit to you, of which \$42.00 was for laboratory tests.

We are certain that no reminder is needed by you that this laboratory - Kings County Research Laboratories is a contract laboratory - unlimited numbers of tests on unlimited numbers of patients for a pittance monthly fee payable to the laboratory by the PHYSICIAN.

By RETURN MAIL, we expect your check in the amount of \$42.00, made out to Mrs.Rhoda Goldman. We shall be delighted to give Mrs.Goldman the check and show her that consumer protection has meaning indeed.

Sincerely,

Rose L.Berman

President

C.C. Mrs.Rhoda Goldman
Dr.Henry I.Fineberg, Secretary, Medical
Society of the State of New York
State Legislators, N.Y.S.Health Dept.,
N.Y.C.Health Dept., N.Y.S.Education Dept.

Sent Certified Mail - No.565975- Return Receipt Requested

ONE VISIT - TOTAL BILL RENDERED

EXHIBIT TO ROSE BERMAN'S AFFIDAVIT

CLINICAL LABORATORY DIRECTORS OF N.Y.S., INC.

1780 BROADWAY

YORK, N. Y. 10019
(212) 581-8730

May 7,1970

Henry I.Fineberg, M.D.
Secretary, Medical Society of the
State of New York
750 Third Avenue
New York, New York 10017

Dear Dr.Fineberg:

Enclosed please find C.C. of my today's letters to:

Dr.John P.Glaubitz, President Nassau County Medical Society

Dr.Louis J.Rosenfeld

Mr.Elis Hemberg

It is not surprising at all that you haven't moved a finger to protect the people. You haven't moved to contact me for a mutually satisfactor appointment, you haven't moved to help patients. What you have done is truly remarkable - continued on with your fight to protect the pocketbooks of your colleagues. And, of course, to notify your members to be sure to write or send telegram to the Governor to veto A.274. After all - MSSNY must see to it that physicians can go on in their usual fashion.

Aren't you ashaned that YOH did NOT move a finger for the patient noted above, Mr.Elis Hemberg? It is indeed a sad commentary that WE worked for the patient's interest and obtained the refund for him. Would you agree that MSSNY (Medical Society of the State of New York) might show it's true colorsoif it changed MSSNY to MONEY SOCIETY of the State of New York?

You still have not replied to my letters of March 10,1970 and April 6,1970. When may I expect your replies?

Mosea. The

Received & copile of the within Supplementary appeared this 27day of March, 1975.
For: Hon Foins J. Lefkowits 2(8). Att'ys for State of h. y. Eppelee
Received & copyed of the within Supplementary Expended this DZ day of March, 1975.
For: W. Burard Richland Sq (B). Att'ys for appelle
Received 8 copies of the within Supplementary Expendent third 27 day of March, 1975. Sign foul fluran Joulna train For: Paul Curran Esq(8).
COPY OF THE WITHIN PAPER RECEIVED
NEW YORK CUT OFFICE TO THE TOTAL OFFICE TO THE